

Cost-Optimal and Net-Benefit Planning—A Parameterised Complexity View*

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Abstract

Cost-optimal planning (COP) uses action costs and asks for a minimum-cost plan. It is sometimes assumed that there is no harm in using actions with zero cost or rational cost. Classical complexity analysis does not contradict this assumption; planning is **PSPACE**-complete regardless of whether action costs are positive or non-negative, integer or rational. We thus apply parameterised complexity analysis to shed more light on this issue. Our main results are the following. COP is **W[2]**-complete for positive integer costs, i.e. it is no harder than finding a minimum-length plan, but it is para-**NP**-hard if the costs are non-negative integers or positive rationals. This is a very strong indication that the latter cases are substantially harder. Net-benefit planning (NBP) additionally assigns goal utilities and asks for a plan with maximum difference between its utility and its cost. NBP is para-**NP**-hard even when action costs and utilities are positive integers, suggesting that it is harder than COP. In addition, we also analyse a large number of subclasses, using both the PUBS restrictions and restricting the number of preconditions and effects.

1 Introduction

It is very common in planning and search to assign costs to actions (or operators) and ask for a solution which minimises the sum of these. Considering the prevalence and importance of this problem in the literature, surprisingly little attention is paid to motivate and discuss the choice of numeric domain for these costs. The following are only some examples to illustrate the diversity in the literature: Katz and Domshlak [2008] and Helmert *et al.* [2014] use non-negative reals; Bäckström and Jonsson [2013] and Yang *et al.* [2008] use non-negative integers; Cooper *et al.* [2011] use positive integers; Coles *et al.* [2008] specify non-negative costs, but no type; while Thayer *et al.* [2012] do not specify the costs at

all, not even whether negative costs are allowed. Furthermore, only two of these publications give a motivation for the choice: accounting for only a subset of the transitions in the state space [Helmert *et al.*, 2014] and simulating several goal states by zero-cost edges to a single goal state [Yang *et al.*, 2008]. While the choice may be dictated by models of applications in many cases, the publications listed above focus primarily on theoretical investigations or empirical studies of benchmark examples. It may seem as if the choice of domain is often either not considered very important or is so little understood that an arbitrary choice is made.

Real values can be motivated in theoretical studies, since it makes the results general and there is a powerful collection of mathematical results to use. However, specific results for reals are seldom, if ever, used. In implementations and in complexity theory we are restricted to finite representations, so the initial costs are necessarily rational numbers. Furthermore, the mathematical operations used are normally such that irrational numbers cannot arise, even in theory. Hence, we study rational numbers instead of reals.

From a perspective of classical complexity analysis, one might argue that the choice of domain is not important; cost-optimal planning is **PSPACE**-complete regardless of whether we use integers or rational numbers or whether we allow zero cost or only positive values. However, this does not correlate well with practical experience, which often indicates that cost-optimisation does not perform very well. One problem is that zero-cost actions can result in very long plans with very low cost [Richter and Westphal, 2010]. Also big differences in action costs can cause similar problems [Cushing *et al.*, 2010]. Contrasting these findings with the observations on domain choice above indicates that we still have a considerable gap of knowledge regarding cost-optimal planning and search. In order to get a more refined picture of this issue, we apply the tool of parameterised complexity analysis.

Parameterised complexity [Downey and Fellows, 1999] has been previously applied to plan-length optimisation [Bäckström *et al.*, 2012; Kronegger *et al.*, 2013], but almost no such results exist for cost-optimal planning. We analyse three different cases that differ in the type of action costs: positive integers, non-negative integers and positive rationals. The first case is **W[2]**-complete, which means it is of the same complexity as finding a plan of minimum length, while both the other cases are para-**NP**-hard, a very strong evidence

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that they are significantly harder than the first one. That is, the choice of numeric domain is very important from an efficiency point of view. Our results correlate well with practical experience and they can, thus, help to explain the problems encountered and to find ways around them. In addition, we analyse a number of restricted cases based on the PUBS restrictions [Bäckström and Nebel, 1995] and on restricting the number of preconditions and effects, (cf. Bylander [1994]).

We further consider the related problem of net-benefit planning [van den Briel *et al.*, 2004]. We show that this problem is para-**NP**-hard even if the action costs and utilities are positive integers, which suggests that it is harder than cost-optimal planning, although both problems are **PSPACE**-complete under classical analysis. Aghighi and Jonsson [2014] analysed a number of restricted cases of this problem, using classical complexity analysis. We complement their picture by providing corresponding parameterised analyses.

The content of the paper is as follows. Parameterised complexity and planning are introduced in Sections 2 and 3. Section 4 is devoted to parameterised complexity analysis of cost-optimal planning, for different assumptions about the costs as well as for a number of restricted cases. Section 5 similarly analyses the net-benefit planning problem. The paper ends with a discussion of connections with related work and directions for future research.

2 Parameterised Complexity

Parameterised complexity theory allows for more fine-grained complexity analyses than traditional complexity theory, and it was invented with the purpose of delivering complexity results that conform better with practical experience.

A *parameterised problem* is a language $L \subseteq \Sigma^* \times \mathbb{Z}_0$, where Σ is a finite alphabet and \mathbb{Z}_0 is the non-negative integers. The *instances* of the problem are pairs on the form $\langle \mathbb{I}, k \rangle$, where \mathbb{I} is a string over Σ^* and k is the *parameter*. A parameterised problem is *fixed-parameter tractable (fpt)* if there exists an algorithm that solves every instance $\langle \mathbb{I}, k \rangle$ of size $n = |\mathbb{I}|$ in time $f(k) \cdot n^c$ where f is an arbitrary computable function and c is a constant independent of both n and k . **FPT** is the class of all fixed-parameter tractable decision problems. In contrast to classical tractability, some exponentiality is allowed, but confined to the parameter only, thus better reflecting reality.

Parameterised complexity offers a completeness theory, similar to the theory of **NP**-completeness. This theory is based on a hierarchy of parameterised complexity classes

$$\mathbf{FPT} \subseteq \mathbf{W}[1] \subseteq \mathbf{W}[2] \subseteq \mathbf{W}[3] \subseteq \dots \subseteq \mathbf{W}[P],$$

known as the *W hierarchy*. The $\mathbf{W}[i]$ classes are defined by the **WEIGHTED SATISFIABILITY PROBLEM** for restricted circuits, where $\mathbf{W}[P]$ is the case of arbitrary circuits. Hardness for parameterised classes is proven in the usual way, but using fpt reductions instead of ordinary polynomial-time reductions. An *fpt reduction* from a parameterised language $L \subseteq \Sigma^* \times \mathbb{Z}_0$ to another parameterised language $L' \subseteq \Pi^* \times \mathbb{Z}_0$ is a mapping $R : \Sigma^* \times \mathbb{Z}_0 \rightarrow \Pi^* \times \mathbb{Z}_0$ such that: (1) $\langle \mathbb{I}, k \rangle \in L$ if and only if $\langle \mathbb{I}', k' \rangle = R(\mathbb{I}, k) \in L'$; (2) there is a computable function f and a constant c such that R can

be computed in time $f(k) \cdot n^c$, where $n = |\mathbb{I}|$; and (3) there is a computable function g such that $k' \leq g(k)$.

Not much is known about the relationship between the parameterised complexity classes and the standard ones, except that $\mathbf{P} \subseteq \mathbf{FPT}$. There is otherwise no simple relationship between classes; for instance, there are **NP**-complete problems that are **W[P]**-complete and there are **PSPACE**-complete problems that are in **FPT**. There are also parameterised classes outside the **W** hierarchy. Of particular interest to us is the class para-**NP**, which consists of all parameterised problems that can be solved in *non-deterministic* time $f(k) \cdot n^c$, where f is an arbitrary computable function and c is a constant independent of both n and k . It is known that $\mathbf{W}[P] \subseteq$ para-**NP**, but not whether this inclusion is strict.

The *i*th *slice* of a parameterised problem L is defined as $L_i = \{\langle \mathbb{I}, k \rangle \in L \mid k = i\}$, which is not parameterised.

We will need the following generalisation of Corollary 2.16 in Flum and Grohe [2006]¹.

Corollary 1. (to Theorem 2.14 in Flum and Grohe [2006]). *Any non-trivial² parameterised problem L with at least one **NP**-hard slice is para-**NP**-hard.*

For a detailed account of parameterised complexity, see Downey and Fellows [1999] or Flum and Grohe [2006].

We will not formally define different problems for classical and parameterised analysis. Given an instance $\langle \mathbb{I}, k \rangle$, a classical analysis measures time as a function $t(n)$ where $n = |\langle \mathbb{I}, k \rangle| = |\mathbb{I}| + \log k$, while a parameterised analysis uses a multi-variable function $t(n, k)$ where $n = |\mathbb{I}|$.

3 Planning

We use the **SAS⁺** planning framework [Bäckström and Nebel, 1995]. Let $V = \{v_1, \dots, v_n\}$ be a finite set of *variables*, with an implicit order v_1, \dots, v_n , each with a finite *domain* $D(v_i)$. This defines the *state space* $S(V) = D(v_1) \times \dots \times D(v_n)$. A member $s \in S(V)$ is called a (*total*) *state* and can be viewed as a total function that specifies a value in $D(v_i)$ for each $v_i \in V$. A *partial state* may leave the value undefined for some (or all) variables, and is thus a partial function. The value of a defined variable v_i in a (total or partial) state s is denoted $s[v_i]$. If s is a partial state, then $\text{vars}(s)$ is the set of variables with a defined value in s .

A *planning instance* $\mathbb{P} = \langle V, A, I, G \rangle$ has a set of variables V , a set of *actions* A , a total *initial state* I and a partial *goal state* G . Each action $a \in A$ has a *precondition* $\text{pre}(a)$ and an *effect* $\text{eff}(a)$, both partial states. Let $a \in A$ and $s \in S(V)$. Then a is *valid in s* if $\text{pre}(a)[v] = s[v]$ for all $v \in \text{vars}(\text{pre}(a))$, and the *result of a in s* is a state $t \in S(V)$ such that for all $v \in V$, $t[v] = \text{eff}(a)[v]$ if $v \in \text{vars}(\text{eff}(a))$ and $t[v] = s[v]$ otherwise. Let $s_0, s_\ell \in S(V)$ and let $\omega = a_1, \dots, a_\ell$ be a sequence of actions. Then ω is a *plan from s_0 to s_ℓ* if either (1) $\omega = \langle \rangle$ and $\ell = 0$ or (2) there are states $s_1, \dots, s_{\ell-1} \in S(V)$ such that for all i ($1 \leq i \leq \ell$), a_i is valid in s_{i-1} and s_i is the result of a_i in s_{i-1} . Furthermore,

¹Corollary 2.16 is derived from Theorem 2.14, which has membership restrictions that are not used in the relevant part of the proof. The same generalisation is tacitly used by Kronegger *et al.* [2013].

² $L \subseteq \Sigma^* \times \mathbb{Z}_0$ is non-trivial if $\emptyset \neq \{\mathbb{I} \mid \langle \mathbb{I}, k \rangle \in L\} \neq \Sigma^*$.

ω is a *plan* (i.e. a solution) for \mathbb{P} if it is a plan from I to some state t such that $t[v] = G[v]$ for all $v \in \text{vars}(G)$.

We will consider combinations of the following four restrictions on instances [Bäckström and Nebel, 1995].

P (post-unique): For all $v \in V$ and $x \in D(v)$,
 $\text{eff}(a)[v] = x$ for at most one $a \in A$.

U (unary): For each $a \in A$, $|\text{vars}(\text{eff}(a))| = 1$.

B (binary): $|D(v)| = 2$ for all $v \in V$.

S (single-valued): For all $a, b \in A$ and $v \in V$,
if $v \in \text{vars}(\text{pre}(a)) \cap \text{vars}(\text{pre}(b))$ and $v \notin \text{vars}(\text{eff}(a)) \cup \text{vars}(\text{eff}(b))$
then $\text{pre}(a)[v] = \text{pre}(b)[v]$.

The class $\text{SAS}^+\text{-B}$ corresponds to STRIPS with negative preconditions. We assume binary domains $\{0, 1\}$, where 1 is positive. We use the notation of Bylander [1994], e.g. B_{1+}^2 denotes the restriction to actions a where $\text{pre}(a)$ defines at most 2 variables and $\text{eff}(a)$ defines at most one variable that must also be positive. A^* denotes an unbounded value.

Finding the minimum length of a plan is a well-studied problem in the literature, and our primary interest in it is to transfer complexity results to other problems. In order to discuss restrictions concisely, we instantiate the problem with some subclass $C \subseteq \text{SAS}^+$ of planning instances, e.g. $C = \text{SAS}^+\text{-UB}$ is both unary and binary.

LENGTH-OPTIMAL PLANNING ($\text{LOP}(C)$)

Instance: A SAS^+ instance $\mathbb{P} = \langle V, A, I, G \rangle$ in C .

Parameter: A non-negative integer k .

Question: Does \mathbb{P} have a plan ω of length $|\omega| \leq k$?

In cost-optimal planning we additionally specify a cost $c(a)$ for each action a and ask for the minimum cost for a plan. The cost of a plan $\omega = a_1, \dots, a_n$ is $c(\omega) = \sum_{i=1}^n c(a_i)$. We additionally specify a domain \mathbb{D} for the costs.

COST-OPTIMAL PLANNING ($\text{COP}(C, \mathbb{D})$)

Instance: A tuple $\mathbb{P} = \langle V, A, I, G, c \rangle$ such that $\langle V, A, I, G \rangle$ is in C and $c : A \rightarrow \mathbb{D}$ is a cost function.

Parameter: A non-negative integer k .

Question: Does \mathbb{P} have a plan ω of cost $c(\omega) \leq k$?

The following result is straightforward, but included for completeness since we are not aware of any explicit result in the literature covering all cases, i.e. \mathbb{Z}_+ , \mathbb{Z}_0 , \mathbb{Q}_+ and \mathbb{Q}_0 .

Theorem 2. *Problem $\text{COP}(\text{SAS}^+, \mathbb{Q}_0)$ is in PSPACE and problem $\text{COP}(\text{SAS}^+, \mathbb{Z}_+)$ is PSPACE-hard .*

Proof sketch. Cycles in the state space cannot improve the plan cost. Guess a cycle-free plan, one action at a time, and check the cost incrementally. This is in $\text{NPSpace}=\text{PSPACE}$. Hardness by reduction from $\text{LOP}(\text{SAS}^+)$, which is PSPACE-complete [Bylander, 1994], using unit action cost. \square

4 Complexity of Cost-optimal Planning

In this section we analyse the parameterised complexity of cost-optimal planning, first for positive integer costs and then for non-negative integer and positive rational costs. The results are summarized in Figure 1.

4.1 Positive Integers

We start with hardness for some restricted SAS^+ classes.

Theorem 3. *Problem $\text{COP}(\text{SAS}^+\text{-R}, \mathbb{Z}_+)$ is $\mathbf{W}[1]$ -hard for $R \in \{\text{UBS}, \text{B}_3^0, \text{B}_1^1\}$ and $\mathbf{W}[2]$ -hard for $R \in \{\text{BS}, \text{B}_{*+}^0\}$.*

Proof. $\text{LOP}(C)$ fpt reduces trivially to $\text{COP}(C, \mathbb{Z}_+)$ with unit costs. The result follows since $\text{LOP}(C)$ is $\mathbf{W}[1]$ -complete for $R \in \{\text{UBS}, \text{B}_3^0, \text{B}_1^1\}$ and $\mathbf{W}[2]$ -complete for $R \in \{\text{BS}, \text{B}_{*+}^0\}$ [Bäckström *et al.*, 2012; Bäckström *et al.*, 2013]. \square

Having established these hardness bounds, we turn to membership, first proving that $\text{COP}(\text{SAS}^+, \mathbb{Z}_+)$ is in $\mathbf{W}[2]$.

The following construction maps an instance \mathbb{P} with positive integer action costs into an instance \mathbb{P}' without action costs. Each action a in \mathbb{P} with cost $c(a)$ is replaced with a chain of actions $a_1, \dots, a_{c(a)}$. The lock variable v_{lock} and the u_i^a variables guarantee that these actions must occur in sequence and not be interleaved with any other actions. Hence, the sequence $a_1, \dots, a_{c(a)}$ has the same precondition and effect as a , but length $c(a)$ instead of cost $c(a)$. We write $a : P \xrightarrow{c} E$ to define an action a with precondition P , effect E and cost c , omitting c when the cost is irrelevant. We also write $v = x$ in P (or E) for $P[v] = x$ (or $E[v] = x$).

Construction 4. *Let C be a class of SAS^+ instances and let $\langle \mathbb{P}, k \rangle$ be an instance of $\text{COP}(C, \mathbb{Z}_+)$, where $\mathbb{P} = \langle V, A, I, G, c \rangle$. Construct a $\text{LOP}(C)$ instance $\langle \mathbb{P}', k' \rangle$, where $k' = k$ and $\mathbb{P}' = \langle V', A', I', G' \rangle$ is defined as:*

- $V' = V \cup \{v_{\text{lock}}\} \cup \{u_i^a \mid a \in A \text{ and } 1 \leq i \leq c(a)\}$, where $D(v_{\text{lock}}) = \{0, 1\}$ and $D(u_i^a) = \{0, 1\}$ for all $a \in A$ and $1 \leq i \leq c(a)$.
- For each $a \in A$, if $c(a) = 1$, then A' contains the action
 - $a_1 : \text{pre}(a), v_{\text{lock}} = 0 \Rightarrow \text{eff}(a)$
and otherwise A' contains the actions
 - $a_1 : \text{pre}(a), v_{\text{lock}} = 0 \Rightarrow u_1^a = 1, v_{\text{lock}} = 1$,
 - $a_i : u_{i-1}^a = 1 \Rightarrow u_{i-1}^a = 0, u_i^a = 1, (1 < i < c(a))$,
 - $a_{c(a)} : u_{c(a)-1}^a = 1 \Rightarrow \text{eff}(a), u_{c(a)-1}^a = 0, v_{\text{lock}} = 0$.
- $I'[v] = I[v]$ for all $v \in V$ and otherwise $I'[v] = 0$.
- $G'[v] = G[v]$ for all $v \in V$ and otherwise $G'[v] = 0$.

We now use this construction to prove that COP is in $\mathbf{W}[2]$ if all action costs are positive integers and polynomially bounded in the instance size,

Theorem 5. *Let p be an arbitrary polynomial. Then $\text{COP}(\text{SAS}^+, \mathbb{Z}_+)$ is in $\mathbf{W}[2]$ if it is restricted to cost functions c such that for every instance $\mathbb{P} = \langle V, A, I, G, c \rangle$ it holds that $c(a) \leq p(|\mathbb{P}|)$ for all $a \in A$.*

Proof. Let $\langle \mathbb{P}, k \rangle$ be an instance of $\text{COP}(\text{SAS}^+, \mathbb{Z}_+)$, where $\mathbb{P} = \langle V, A, I, G, c \rangle$, and let $\langle \mathbb{P}', k' \rangle$, where $\mathbb{P}' = \langle V', A', I', G' \rangle$, be the corresponding $\text{LOP}(\text{SAS}^+)$ instance according to Construction 4. Obviously, \mathbb{P} has a plan of cost k if and only if \mathbb{P}' has a plan of length $k' = k$. This is an fpt reduction from $\text{COP}(\text{SAS}^+, \mathbb{Z}_+)$ to $\text{LOP}(\text{SAS}^+)$ since $k' = k$ and we assume that $c(a) \leq p(|\mathbb{P}|)$ for all $a \in A$. It follows that $\text{COP}(C, \mathbb{Z}_+)$ is in $\mathbf{W}[2]$ since $\text{LOP}(\text{SAS}^+)$ is in $\mathbf{W}[2]$ [Bäckström *et al.*, 2012]. \square

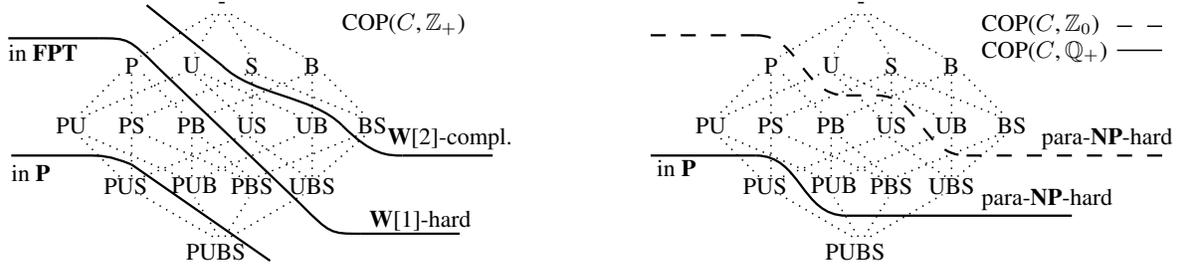


Figure 1: COP for positive integer action costs (left) and for non-negative integer and positive rational action costs (right).

The restriction to polynomial costs allows for a simple proof, but is not necessary. It can be avoided by adapting the model-checking technique used in Bäckström *et al.* [2012].

Membership in $\mathbf{W}[1]$ for $\text{SAS}^+ - \text{U}$ is open, but all PUBS classes that are not $\mathbf{W}[1]$ -hard are fixed-parameter tractable.

Theorem 6. $\text{COP}(\text{SAS}^+ - \text{P}, \mathbb{Z}_+)$ is in \mathbf{FPT} .

Proof. Modify the fpt algorithm for $\text{LOP}(\text{SAS}^+ - \text{P})$ [Bäckström *et al.*, 2012, Theorem 5] to check the plan cost, instead of the length, against k . The complexity result still holds since the cost can never be lower than the length in this case. \square

4.2 Non-negative Integers and Positive Rationals

We now show that COP is considerably harder if we additionally allow actions to have zero cost or positive rational cost. We also need the PLAN SATISFIABILITY (PSAT) problem, which only asks if there is a plan or not, with no parameter.

Theorem 7. Let C be an arbitrary subclass of SAS^+ . If $\text{PSAT}(C)$ is \mathbf{NP} -hard, then $\text{COP}(C, \mathbb{Z}_0)$ is para- \mathbf{NP} -hard.

Proof. Let \mathbb{P} be an arbitrary $\text{PSAT}(\text{SAS}^+)$ instance, where $\mathbb{P} = \langle V, A, I, G \rangle$. Define a corresponding $\text{COP}(\text{SAS}^+, \mathbb{Z}_0)_0$ instance $\langle \mathbb{P}', k' \rangle$, where $k' = 0$, $\mathbb{P}' = \langle V, A, I, G, c \rangle$ and $c(a) = 0$ for all $a \in A$. This is a polynomial-time reduction from $\text{PSAT}(C)$ to $\text{COP}(C, \mathbb{Z}_0)_0$ for any subclass $C \subseteq \text{SAS}^+$, since it does not alter the instance except for adding action costs. The result thus follows from Corollary 1 when $\text{PSAT}(C)$ is \mathbf{NP} -hard. \square

Corollary 8. Problem $\text{COP}(\text{SAS}^+ - R, \mathbb{Z}_0)$ is para- \mathbf{NP} -hard for $R \in \{\text{UB}, \text{BS}, B_{1+}^1, B_2^{2+}\}$.

Proof. Follows from Thm. 7 since $\text{PSAT}(\text{SAS}^+ - R)$ is \mathbf{NP} -hard for $R \in \{\text{UB}, \text{BS}\}$ [Bäckström and Nebel, 1995] and for $R \in \{B_{1+}^1, B_2^{2+}\}$ [Bylander, 1994]. \square

Theorem 9. Let C be an arbitrary subclass of SAS^+ . If $\text{LOP}(C)$ is \mathbf{NP} -hard, then $\text{COP}(C, \mathbb{Q}_+)$ is para- \mathbf{NP} -hard.

Proof. Let $\langle \mathbb{P}, k \rangle$ be an arbitrary $\text{LOP}(\text{SAS}^+)$ instance, where $\mathbb{P} = \langle V, A, I, G \rangle$. Define a corresponding $\text{COP}(\text{SAS}^+, \mathbb{Q}_+)_1$ instance $\langle \mathbb{P}', k' \rangle$, where $k' = 1$, $\mathbb{P}' = \langle V, A, I, G, c \rangle$ and $c(a) = 1/k$ for all $a \in A$. This is a polynomial-time reduction from $\text{LOP}(C)$ to $\text{COP}(C, \mathbb{Q}_+)_1$

for any subclass $C \subseteq \text{SAS}^+$, since it does not alter the instance except for adding action costs. The result thus follows from Corollary 1 when $\text{LOP}(C)$ is \mathbf{NP} -hard. \square

Corollary 10. Problem $\text{COP}(\text{SAS}^+ - R, \mathbb{Q}_+)$ is para- \mathbf{NP} -hard for $R \in \{\text{PUB}, \text{PBS}, \text{UBS}, B_2^0, B_{3+}^0, B_{1+}^{1+}\}$.

Proof. Follows from Thm. 9 since $\text{LOP}(\text{SAS}^+ - R)$ is \mathbf{NP} -hard for $R \in \{\text{PUB}, \text{PBS}, \text{UBS}\}$ [Bäckström and Nebel, 1995] and for $R \in \{B_2^0, B_{3+}^0, B_{1+}^{1+}\}$ [Bylander, 1994]. \square

The following observation explains why we cannot escape the difficulty by scaling positive rationals to positive integers.

Observation 11. A $\text{COP}(\text{SAS}^+, \mathbb{Q}_+)$ instance can be polynomially reduced to a $\text{COP}(\text{SAS}^+, \mathbb{Z}_+)$ instance by multiplying all costs and the parameter with a suitable value α . This is, however, not an fpt reduction since α will typically not depend on the parameter (only), which contradicts condition (3) for fpt reductions.

Such reductions can be fpt reductions if we add further constraints, eg. by choosing α as the lowest common denominator of the costs and additionally require that also α is bounded by k . More properly, we could use one or more additional parameters to bound the costs in various ways, but that is out of the scope of this paper.

We do not prove any corresponding membership results, and it is not obvious that $\text{COP}(\text{SAS}^+, \mathbb{Z}_0)$ and $\text{COP}(\text{SAS}^+, \mathbb{Q}_+)$ are even in para- \mathbf{NP} , since the plan length may be exponential in the number of variables. Some cases remain open for non-negative integers, but the $\text{SAS}^+ - \text{PUS}$ case is easy even for non-negative rationals.

Theorem 12. Problem $\text{COP}(\text{SAS}^+ - \text{PUS}, \mathbb{Q}_0)$ is in \mathbf{P} .

Proof sketch. A length-optimal plan can be found in polynomial time, using a deterministic fixpoint algorithm [Bäckström, 1992]. This plan is the unique subset-minimal plan and thus also cost optimal. \square

5 Complexity of Net-benefit Planning

The net-benefit problem is a so called *oversubscription* problem, where we do not expect to satisfy all of the goal. In addition to action costs, each goal variable v has a utility value $U(v)$. Let s be a state. The utility $U(v, s)$ in s of a variable $v \in \text{vars}(G)$ is $U(v)$ if $s[v] = G[v]$, and otherwise $U(v, s) = 0$. The utility of s is $U(s) = \sum_{v \in \text{vars}(G)} U(v, s)$.

If ω is a plan from I to s , then the difference $U(s) - c(\omega)$ is called the *net benefit* of ω . The objective of the net-benefit problem is to find the maximal net benefit over all plans to any state. The functions c and U are assumed polynomial-time.

NET-BENEFIT PLANNING (NBP(C, \mathbb{D}))

Instance: A tuple $\mathbb{P} = \langle V, A, I, G, c, U \rangle$ where $\langle V, A, I, G \rangle$ is in C , $c : A \rightarrow \mathbb{D}$ is a cost function and $U : \text{vars}(G) \rightarrow \mathbb{D}$ is a utility function.

Parameter: A non-negative integer k .

Question: Is there a state $s \in S(V)$ and a plan ω from I to s such that $U(s) - c(\omega) \geq k$?

van den Briel *et al.* [2004] show that net-benefit planning is **PSPACE**-complete for non-negative costs and utilities. They do not specify if they consider integer or rational values, but this should not matter for **PSPACE**-completeness. Keyder and Geffner [2009] as well as Aghighi and Jonsson [2014] present transformations from NBP to planning. However, neither of these is an fpt reduction so the upper bounds for planning in the previous section do not automatically carry over to NBP.

We prove in this section that the net benefit problem is para-**NP**-hard even if the action costs and utilities are restricted to positive integers. That is, in contrast to cost-optimal planning, it is not obviously simpler to plan with positive integers than with non-negative integers or positive rationals. This holds also for very restricted classes.

Construction 13. Let $\langle \mathbb{P}, k \rangle$ be a LOP(SAS^+) instance, where $\mathbb{P} = \langle V, A, I, G \rangle$. Without losing generality, assume that $\text{vars}(G) = \{v_1, \dots, v_m\}$. Define a corresponding NBP(SAS^+, \mathbb{Z}_+)₁ instance $\langle \mathbb{P}', k' \rangle$, where $k' = 1$ and $\mathbb{P}' = \langle V', A', I', G', c, U \rangle$ is defined as:

- $V' = V \cup \{w, u_1, \dots, u_m\}$, where $D(w) = D(u_1) = \dots = D(u_m) = \{0, 1\}$.
- $A' = \{a' \mid a \in A\} \cup \{b_w, b_1, \dots, b_m\}$, where
 - $a' : \text{pre}(a), w = 0 \xrightarrow{m} \text{eff}(a)$, for all $a \in A$,
 - $b_w : w = 0 \xrightarrow{1} w = 1$,
 - $b_1 : v_1 = G[v_1], w = 1 \xrightarrow{k} u_1 = 1$,
 - $b_i : v_i = G[v_i], u_{i-1} = 1 \xrightarrow{k} u_i = 1$, ($2 \leq i \leq m$).
- $I'[v] = I[v]$ for all $v \in V$ and otherwise $I'[v] = 0$.
- $G'[u_m] = 1$ and G' is otherwise undefined.
- $U(u_m) = 2km + 2$.

Theorem 14. Problems NBP(SAS^+ -PUB, \mathbb{Z}_+) and NBP(SAS^+ - B_{1+}^2 , \mathbb{Z}_+) are para-**NP**-hard.

Proof. Construction 13 maps an instance $\langle \mathbb{P}, k \rangle$ of LOP(SAS^+) to an instance $\langle \mathbb{P}', k' \rangle$ of NBP(SAS^+, \mathbb{Z}_+)₁. Suppose \mathbb{P} has a plan $\omega = a_1, \dots, a_k$ of length k . Then $\omega' = a'_1, \dots, a'_k, b_w, b_1, \dots, b_m$ is a plan for \mathbb{P}' , where $c(\omega') = km + 1 + mk = 2km + 1$ and $U(\omega') = 2km + 2$, i.e. the net benefit is $1 = k'$. To the contrary, suppose \mathbb{P}' has a plan ω' with net benefit of $k' = 1$, or more, to some state s . This is only possible if $s[u_m] = 1$, which requires the actions $\beta = b_w, b_1, \dots, b_m$, in that order. Hence, ω' must have a prefix $\alpha = a'_1, \dots, a'_\ell$ that is a plan from I to some state s' such that β is a plan from s' to s and $s'[v] = G[v]$

for all $v \in \text{vars}(G)$. This implies that the action sequence a_1, \dots, a_ℓ that corresponds to α is a plan for \mathbb{P} . Furthermore, $c(\omega') = \ell m + 1 + m\ell = (\ell + k)m + 1$ and $U(\omega') = 2km + 2$, so ω' can have a net benefit of 1 or more only if $\ell \leq k$. We conclude that \mathbb{P} has a plan of length k , or less, if and only if \mathbb{P}' has a plan with net benefit $k' \geq 1$.

This construction is a polynomial-time reduction from LOP(SAS^+) to NBP(SAS^+, \mathbb{Z}_+)₁. Since SAS^+ -PUB is closed under this reduction and it adds only one precondition, the result follows from Corollary 1 since both LOP(SAS^+ -PUB) is **NP**-hard [Bäckström and Nebel, 1995] and LOP(SAS^+ - B_{1+}^1) is **NP**-hard [Bylander, 1994]. \square

Theorem 15. NBP(SAS^+ -PBS, \mathbb{Z}_+) is para-**NP**-hard.

Proof sketch. Analogous to the proof of Theorem 14 but modified as follows. Replace each variable v_i with two variables v_i^a and v_i^b . These are always set simultaneously to the same value, which is possible since the actions need not be unary. We can now test the v_i^a variables in the preconditions of the a' actions and the v_i^b variables in the preconditions of the b_j actions. We also replace variable w with two variables, w^f and w^t , which always have opposite values, i.e. $w = 0$ if $w^f = 1$ and $w = 1$ if $w^t = 1$. This new instance satisfies restriction S but not restriction U, and is otherwise equivalent to the instance in Construction 13. \square

For SAS^+ -UBS we reduce from the MSC problem, which is **NP**-complete. [Garey and Johnson, 1979, Problem SP5].

MINIMUM SET COVER (MSC)

Instance: A set S and a set C of subsets of S .

Parameter: A positive integer k .

Question: Does S have a cover of size k , i.e. a subset $C' \subseteq C$ such that $\cup_{C \in C'} C = S$ and $|C'| = k$?

Theorem 16. NBP(SAS^+ -UBS, \mathbb{Z}_+) is para-**NP**-hard.

Proof. We first define a reduction from MINIMUM SET COVER (MSC) to NBP(SAS^+ -UBS, \mathbb{Z}_+)₁. Let $\langle \mathbb{I}, k \rangle$ be an MSC instance where $\mathbb{I} = \langle S, C \rangle$, $S = \{x_1, \dots, x_n\}$ and $C = \{c_1, \dots, c_m\}$. Define the corresponding instance $\langle \mathbb{P}, k' \rangle$ of NBP(SAS^+ -UBS, \mathbb{Z}_+)₁, where $k' = 1$ and $\mathbb{P} = \langle V, A, I, G, c, U \rangle$ is defined as follows:

- $V = \{x_i, v_i \mid x_i \in S\} \cup C$, all with domain $\{0, 1\}$.
- A contains the following actions:
 - $en_i : \emptyset \xrightarrow{n} c_i = 1$, for all $c_i \in C$,
 - $set_i^j : c_i = 1 \xrightarrow{k} x_j = 1$, for all $c_i \in C$ and $x_j \in c_i$,
 - $vfy_1 : x_1 = 1 \xrightarrow{k} v_1 = 1$
 - $vfy_i : x_i = 1, v_{i-1} = 1 \xrightarrow{k} v_i = 1$, for all $x_i \in S$.
- $I[v] = 0$ for all $v \in V$.
- $G[v_n] = 1$ and G is otherwise undefined.
- $U(v_n) = 3kn + 1$.

Suppose \mathbb{I} has a cover of size k . Then \mathbb{P} has a plan ω with k *en* actions, n *set* actions and all n *vfy* actions, i.e. $c(\omega) = 3kn$, so the net benefit is $1 = k'$. Instead suppose \mathbb{P} has a plan with net benefit $k' \geq 1$. It must contain n *set*

actions and the n vfy actions, with total cost $2kn$. The plan cost is at most $3kn$ so there are at most k en actions. Hence, \mathbb{I} has a cover of size k . This is a polynomial-time reduction from MSC to $\text{NBP}(\text{SAS}^+-\text{UBS}, \mathbb{Z}_+)_1$ since $\mathbb{P} \in \text{SAS}^+-\text{UBS}$. Hence, $\text{NBP}(\text{SAS}^+-\text{UBS}, \mathbb{Z}_+)_1$ is **NP**-hard since MSC is **NP**-complete. It follows from Corollary 1 that $\text{NBP}(\text{SAS}^+-\text{UBS}, \mathbb{Z}_+)$ is para-**NP**-hard. \square

For the final cases we reduce from **INDEPENDENT SET**, which is **W[1]**-complete [Downey and Fellows, 1999].

INDEPENDENT SET (IS)

Instance: A graph $\mathbb{G} = \langle V, E \rangle$.

Parameter: A positive integer k .

Question: Is there a subset $V' \subseteq V$ such that $\{u, v\} \notin E$ for all $u, v \in V'$ and $|V'| = k$?

Theorem 17. $\text{NBP}(\text{SAS}^+-\text{PUBS}, \mathbb{Z}_+)$ is **W[1]**-hard.

Proof. Proof by reduction from **INDEPENDENT SET (IS)**. Let $\langle \mathbb{G}, k \rangle$ be an instance of **IS**, where $\mathbb{G} = \langle V, E \rangle$. Construct an instance $\langle \mathbb{P}, k' \rangle$ of $\text{NBP}(\text{SAS}^+, \mathbb{Z}_+)$, where $k' = k$ and $\mathbb{P} = \langle V', A, I, G, c, U \rangle$ is defined as follows:

- $V' = V$, where $D(v) = \{0, 1\}$ for all $v \in V'$.
- For each $v \in V$, A contains the action $a_v : \{u = 0 \mid \{u, v\} \in E\} \xrightarrow{1} v = 1$.
- For all $v \in V$, $I[v] = 0$, $G[v] = 1$ and $U(v) = 2$.

Obviously, \mathbb{G} has an independent set of size k if and only if \mathbb{P} has a plan with net benefit $k' = k$. \mathbb{P} is in SAS^+-PUBS , so this is an fpt reduction from **IS** to $\text{NBP}(\text{SAS}^+-\text{PUBS}, \mathbb{Z}_+)$. The result follows since **IS** is **W[1]**-complete. \square

The **NBP** results coincide with $\text{COP}(C, \mathbb{Q}_+)$ in Figure 1, except that SAS^+-PUBS and SAS^+-PUS are **W[1]**-hard.

6 Discussion

A somewhat similar, yet different, theoretical analysis was done by Helmert [2002], who studied the classical complexity of planning for different cases of using numerical variables and arithmetic actions, but without action costs. Practical approaches to combining numerical variables and action costs exist, though, (cf. Ivankovic *et al.* [2014]).

Analyses of different cost domains are usually based on practical experience, e.g. Richter and Westphal [2010] note that their planner LAMA does not perform well with cost-optimising heuristics. Indeed, in the International planning competition (IPC) 2008, none of the cost-optimising planners performed as well as the baseline planner, which ignored costs. It is not an isolated problem that cost-optimising planning seems not to deliver as expected [Cushing *et al.*, 2010]. One reason is zero-cost actions. If the cheapest plans are very long, with many zero-cost actions, then a cost-optimising planner might time out, while a length-optimising planner may find a good enough plan. This correlates very well with our theoretical findings. A similar case arises for big spans in action costs, resulting in long and cheap plans with many cheap actions, called the ε -cost trap by Cushing *et al.* [2010]. Their argument scales the costs to the interval $[0, 1]$. Our results raise the question whether this seemingly harmless scaling might, in fact, contribute to the problem.

Cooper *et al.* [2011] may seem to avoid these problems, since they only allow positive integer costs. However, they transform the instance into a CSP instance and add virtual zero-cost actions. This raises the question if the favourable properties of positive integers are lost or not, and how to generally do such transformations? For instance, is it safe to simulate multiple goal states (cf. [Yang *et al.*, 2008])?

Our results also suggest an obvious way to improve efficiency. Non-negative integers can be mapped to positive integers by a linear transformation $c'(a) = \lambda \cdot c(a) + b$, for some positive integer constants λ and b . We get

$$c'(\omega) = \sum_{a \in \omega} (\lambda \cdot c(a) + b) = \lambda \cdot c(\omega) + b \cdot |\omega|.$$

This moves the problem from being para-**NP**-hard to being **W[2]**-complete, at the expense of overestimating the optimal solutions. This mapping enforces a balance between optimising the cost and the length, a balance which can be tuned by the constants λ and b . However, this is already used in practice to improve efficiency, eg. LAMA uses a heuristic that puts equal weight to the length and the cost of the plan [Richter and Westphal, 2010]. This is yet another correlation between our theoretical results and practical experience.

Other cost-based heuristics also depend on our results. For instance, Corollary 10 suggests that the h^+ heuristic [Hoffmann, 2005] is very difficult to compute, unless restricted to positive integers; it is usually approximated in practice since it is **NP**-complete even for unit cost. An interesting example is Betz and Helmert [2009], who allow non-negative integer costs and prove that the h^+ heuristic cannot be approximated within a constant. The proof, however, uses a technique similar to our Construction 4 to avoid using zero-cost actions, even though it would have been much simpler with such actions. In retrospect, this was a good decision since our results indicate that their result is stronger without zero costs.

In this paper, we analysed classes based on the **PUBS** restrictions and the number of preconditions and effects. Another way is to restrict the structure of the causal graphs and/or the domain-transition graphs (DTGs). There are numerous classical complexity results for cost-based planning under such restrictions (cf. Katz and Domshlak [2008]). Parameterised results are scarce, though. One exception is Bäckström [2014] who shows that $\text{COP}(C, \mathbb{Q}_0)$ is in **FPT** for acyclic DTGs, using a combination of parameters on the causal graph and the DTGs.

One reason why $\text{COP}(\text{SAS}^+, \mathbb{Z}_+)$ is easier than $\text{NBP}(\text{SAS}^+, \mathbb{Z}_+)$ is most likely that the parameter implicitly bounds also the plan length in the first case, but not in the second case, where the parameter only bounds the difference between the utility and the cost of a plan. One may consider adding further parameters, for instance, the plan length. This is similar to a common variant of **NBP** which assigns a cost budget B and asks for a plan with maximum utility under the constraint that the plan cost does not exceed B [Mirkis and Domshlak, 2013]. This problem can be viewed as a parameterised problem with two parameters, the budget B and the desired utility k , which could be easier.

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